TO THE HONORABLE SENATE:

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The Committee on Finance to which was referred House Bill No. 297
entitled "An act relating to duties and functions of the Department of Public
Service" respectfully reports that it has considered the same and recommends
that the Senate propose to the House that the bill be amended by striking out all
after the enacting clause and inserting in lieu thereof the following:

\* \* \* Legislative Purpose; Intent \* \* \*

## Sec. 1. LEGISLATIVE PURPOSE; FINDINGS

It is the intent of the General Assembly to maintain a robust and modern telecommunications network in Vermont by making strategic investments in improved technology for all Vermonters. To achieve that goal, it is the purpose of this act to upgrade the State's telecommunications objectives and reorganize government functions in a manner that results in more coordinated and efficient State programs and policies, and, ultimately, produces operational savings that may be invested in further deployment of broadband and mobile telecommunications services for the benefit of all Vermonters. In addition, it is the intent of the General Assembly to update and provide for a more equitable application of the Universal Service Fund (USF) surcharge.

Together, these operational savings and additional USF monies will raise at least \$1.45 million annually, as follows:

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1	(1) \$650,000.00 from an increase in the USF charge to a flat two
2	percent;
3	(2) \$500,000.00 from application of the USF charge to prepaid wireless
4	telecommunications service providers; and
5	(3) \$300,000.00 in operational savings from the transfer and
6	consolidation of State telecommunications functions.
7	* * * USF; Connectivity Fund; Prepaid Wireless; Rate of Charge * * *
8	Sec. 2. 30 V.S.A. § 7511 is amended to read:
9	§ 7511. DISTRIBUTION GENERALLY
10	(a) As directed by the public service board, Public Service Board funds
11	collected by the fiscal agent, and interest accruing thereon, shall be distributed
12	as follows:
13	(1) $\frac{1}{10}$ to pay costs payable to the fiscal agent under its contract with the
14	public service board. Board;
15	(2) To to support the Vermont telecommunications relay service in the
16	manner provided by section 7512 of this title-:
17	(3) To to support the Vermont lifeline Lifeline program in the manner
18	provided by section 7513 of this title-;
19	(4) To to support enhanced 911 Enhanced-911 services in the manner
20	provided by section 7514 of this title-; and

1	(5) To reduce the cost to customers of basic telecommunications service
2	in high-cost areas, in the manner provided by section 7515 of this title to
3	support the Connectivity Fund established in section 7516 of this chapter.
4	(b) If insufficient funds exist to support all of the purposes contained in
5	subsection (a) of this section, the public service board Board shall conduct an
6	expedited proceeding to allocate the available funds, giving priority in the
7	order listed in subsection (a).
8	Sec. 3. 30 V.S.A. § 7516 is added to read:
9	§ 7516. CONNECTIVITY FUND
10	(a) There is created a Connectivity Fund for the purpose of providing
11	access to Internet service that is capable of speeds of at least 4 Mbps download
12	and 1 Mbps upload to every E-911 business and residential location in
13	Vermont, beginning with locations not served as of December 31, 2013
14	according to the minimum technical service characteristic objectives applicable
15	at that time. Any new services funded in whole or in part by monies in this
16	Fund shall be capable of being continuously upgraded to reflect the best
17	available, most economically feasible service capabilities.
18	(b) The fiscal agent shall determine annually, on or before September 1, the
19	amount of funds available to the Connectivity Fund. The Department of Public
20	Service shall publish annually a list of census blocks eligible for funding based
21	on the Department's most recent broadband mapping data. The Department

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1	annually shall solicit proposals from service providers, the Vermont
2	Telecommunications Authority, and the Division for Connectivity to deploy
3	broadband to eligible census blocks. The Department shall give priority to
4	proposals that reflect the lowest cost of providing services to unserved
5	locations; however, the Department also shall consider:
6	(1) the proposed data transfer rates and other data transmission
7	characteristics of services that would be available to consumers;
8	(2) the price to consumers of services;
9	(3) the proposed cost to consumers of any new construction, equipment
10	installation service, or facility required to obtain service;
11	(4) whether the proposal would use the best available technology that is
12	economically feasible;
13	(5) the availability of service of comparable quality and speed; and
14	(6) the objectives of the State's Telecommunications Plan.
15	Sec. 4. 30 V.S.A. § 7521 is amended to read:
16	§ 7521. CHARGE IMPOSED; WHOLESALE EXEMPTION
17	(a) A universal service charge is imposed on all retail telecommunications
18	service provided to a Vermont address. Where the location of a service and the
19	location receiving the bill differ, the location of the service shall be used to
20	determine whether the charge applies. The charge is imposed on the person
21	purchasing the service, but shall be collected by the telecommunications

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1	provider. Each telecommunications service provider shall include in its tariffs
2	filed at the public service board Public Service Board a description of its
3	billing procedures for the universal service fund charge.
4	(b) The universal service charge shall not apply to wholesale transactions
5	between telecommunications service providers where the service is a
6	component part of a service provided to an end user. This exemption includes,
7	but is not limited to, network access charges and interconnection charges paid
8	to a local exchange carrier.
9	(c) In the case of mobile telecommunications service, the universal service
10	charge is imposed when the customer's place of primary use is in Vermont.
11	The terms "customer," "place of primary use," and "mobile
12	telecommunications service" have the meanings given in 4 U.S.C. § 124. All
13	provisions of 32 V.S.A. § 9782 shall apply to the imposition of the universal
14	service charge under this section.
15	(d)(1) Notwithstanding any other provision of law to the contrary, in the
16	case of prepaid wireless telecommunications services, the universal service
17	charge shall be imposed on the provider in the manner determined by the
18	Public Service Board pursuant to subdivision (3) of this section.
19	(2) For purposes of this subsection, "prepaid wireless
20	telecommunications service" means a telecommunications service as defined

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1	in section 203(5) of this title that a consumer pays for in advance and that is
2	sold in predetermined units or dollars that decline with use.

- (3) The Public Service Board shall establish a formula to ensure the
   universal service charge imposed on prepaid wireless telecommunications
   service providers reflects two percent of retail prepaid wireless
   telecommunications service in Vermont beginning on September 1, 2014.
- 8 § 7523. RATE <del>ADJUSTED ANNUALLY</del> OF CHARGE

Sec. 5. 30 V.S.A. § 7523 is amended to read:

(a) Annually, after considering the probable expenditures for programs funded pursuant to this chapter, the probable service revenues of the industry and seeking recommendations from the department, the public service board shall establish a rate of charge to apply during the 12 months beginning on the following September 1. However, the rate so established shall not at any time exceed two percent of retail telecommunications service. The board's decision shall be entered and announced each year before July 15. However, if the general assembly does not enact an authorization amount for E 911 before July 15, the board may defer decision until 30 days after the E-911 authorization is established, and the existing charge rate shall remain in effect until the board establishes a new rate Beginning on July 1, 2014, the annual rate of charge shall be two percent of retail telecommunications service.

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1	(b) Universal service charges imposed and collected by the fiscal agent
2	under this subchapter shall not be transferred to any other fund or used to
3	support the cost of any activity other than in the manner authorized by section
4	7511 of this title.
5	Sec. 6. 30 V.S.A. § 7524 is amended to read:
6	§ 7524. PAYMENT TO FISCAL AGENT
7	(a) Telecommunications service providers shall pay to the fiscal agent all
8	universal service charge receipts collected from customers. A report in a form
9	approved by the public service board Public Service Board shall be included
10	with each payment.
11	(b) Payments shall be made monthly, by the 15th day of the month, and
12	shall be based upon amounts collected in the preceding month. If the amount
13	is small, the board Board may allow payment to be made less frequently, and
14	may permit payment on an accrual basis.
15	(c) Telecommunications service providers shall maintain records adequate
16	to demonstrate compliance with the requirements of this chapter. The board
17	Board or the fiscal agent may examine those records in a reasonable manner.
18	(d) When a payment is due under this section by a telecommunications
19	service provider who has provided customer credits under the lifeline Lifeline

program, the amount due may be reduced by the amount of credit granted.

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1	(e) The fiscal agent shall examine the records of telecommunications
2	service providers to determine whether their receipts reflect application of the
3	universal service charge on all assessable telecommunications services under
4	this chapter, including the federal subscriber line charge, directory assistance,
5	enhanced services unless they are billed as separate line items, and toll-related
6	services.
7	* * * State Telecommunications Plan; Division for Connectivity; VTA * * *
8	Sec. 7. 30 V.S.A. § 202c is amended to read:
9	§ 202C. STATE TELECOMMUNICATIONS; POLICY AND PLANNING
10	(a) The General Assembly finds that advances in telecommunications
11	technology and changes in federal regulatory policy are rapidly reshaping
12	telecommunications services, thereby <b>promising</b> presenting the people and
13	businesses of the State with the opportunities for improved communication
14	and access to information, while creating new challenges for maintaining a
15	robust, modern telecommunications network in Vermont.
16	(b) Therefore, to direct the benefits of improved telecommunications
17	technology to all Vermonters, it is the purpose of this section and section 202d
18	of this title to:
19	(1) Strengthen the State's role in telecommunications planning.
20	(2) Support the universal availability of appropriate infrastructure and
21	affordable services for transmitting voice and high-speed data.

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1	(3) Support the availability of modern mobile wireless
2	telecommunications services along the State's travel corridors and in the
3	State's communities.
4	(4) Provide for high-quality, reliable telecommunications services for
5	Vermont businesses and residents.
6	(5) Provide the benefits of future advances in telecommunications
7	technologies to Vermont residents and businesses.
8	(6) Support competitive choice for consumers among
9	telecommunications service providers and promote open access among
10	competitive service providers on nondiscriminatory terms to networks over
11	which broadband and telecommunications services are delivered.
12	(7) Support, to the extent practical and cost effective, the application of
13	telecommunications technology to maintain and improve governmental and
14	public services, public safety, and the economic development of the State.
15	(8) Support deployment of broadband infrastructure that:
16	(A) Uses the best commercially available technology.
17	(B) Does not negatively affect the ability of Vermont to take
18	advantage of future improvements in broadband technology or result in
19	widespread installation of technology that becomes outmoded within a short
20	period after installation.

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1	(9) In the deployment of broadband infrastructure, encourage the use of
2	existing facilities, such as existing utility poles and corridors and other
3	structures, in preference to the construction of new facilities or the replacement
4	of existing structures with taller structures.
5	(10) Support measures designed to ensure that by the end of the year
6	2024 every E-911 business and residential location in Vermont has
7	infrastructure capable of delivering Internet access with service that has a
8	minimum download speed of 100 Mbps and is symmetrical.
9	Sec. 8. 30 V.S.A. § 202d is amended to read:
10	§ 202D. TELECOMMUNICATIONS PLAN
11	(a) The department of public service Department of Public Service shall
12	constitute the responsible planning agency of the state State for the purpose of
13	obtaining for all consumers in the state State stable and predictable rates and a
14	technologically advanced telecommunications network serving all service
15	areas in the state State. The department of public service Department shall be
16	responsible for the provision of plans for meeting emerging trends related to
17	telecommunications technology, markets, financing, and competition.
18	(b) The department of public service Department shall prepare a
19	telecommunications plan Telecommunications Plan for the state State. The
20	department of innovation and information Department of Innovation and
21	<u>Information</u> , the <b>Division for Connectivity</b> and the <del>agency of commerce and</del>

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1	community development Agency of Commerce and Community Development
2	shall assist the department of public service Department of Public Service in
3	preparing the plan Plan. The plan Plan shall be for a seven-year ten-year
4	period and shall serve as a basis for state State telecommunications policy.
5	Prior to preparing the plan Plan, the department of public service Department
6	shall prepare:
7	(1) an overview, looking seven ten years ahead, of future requirements
8	for telecommunications services, considering services needed for economic
9	development, technological advances, and other trends and factors which, as
10	determined by the department of public service Department of Public Service,
11	will significantly affect state State telecommunications policy and programs;
12	(2) a survey of Vermont residents and businesses, conducted in
13	cooperation with the agency of commerce and community development
14	Agency of Commerce and Community Development and the Division for
15	<b>Connectivity</b> , to determine what telecommunications services are needed now
16	and in the succeeding seven ten years;
17	(3) an assessment of the current state of telecommunications
18	infrastructure;
19	(4) an assessment, conducted in cooperation with the <del>department of</del>
20	innovation and information Department of Innovation and Information and the
21	<u>Division for Connectivity</u> , of the current state <u>State</u> telecommunications

1	system and evaluation of alternative proposals for upgrading the system to
2	provide the best available and affordable technology for use by government;
3	and

- (5) an assessment of the state of telecommunications networks and services in Vermont relative to other states, including price comparisons for key services and comparisons of the state of technology deployment.
- (c) In developing the <u>plan Plan</u>, the <u>department Department</u> shall take into account the policies and goals of section 202c of this title.
- (d) In establishing plans, public hearings shall be held and the department of public service Department shall consult with members of the public, representatives of telecommunications utilities, other providers, and other interested state State agencies, particularly the agency of commerce and community development Agency of Commerce and Community Development, the Division for Connectivity, and the department of innovation and information Department of Innovation and Information, whose views shall be considered in preparation of the plan Plan. To the extent necessary, the department of public service Department shall include in the plan Plan surveys to determine existing, needed, and desirable plant improvements and extensions, access and coordination between telecommunications providers, methods of operations, and any change that will produce better service or reduce costs. To this end, the department of public service Department may

require the submission of data by each company subject to supervision by the

public service board Public Service Board.

- (e) Before adopting a plan Plan, the department Department shall conduct public hearings on a final draft and shall consider the testimony presented at such hearings in preparing the final plan Plan. At least one hearing shall be held jointly with committees Committees of the general assembly General Assembly designated by the general assembly General Assembly for this purpose. The plan Plan shall be adopted by September 1, 2004 September 1, 2014.
- (f) The department Department, from time to time, but in no event less than every three years, institute proceedings to review a plan Plan and make revisions, where necessary. The three-year major review shall be made according to the procedures established in this section for initial adoption of the plan Plan. For good cause or upon request by a joint resolution Joint Resolution passed by the general assembly General Assembly, an interim review and revision of any section of the plan Plan may be made after conducting public hearings on the interim revision. At least one hearing shall be held jointly with committees Committees of the general assembly General Assembly designated by the general assembly General Assembly for this purpose.

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1	(g) The Department shall review and update the minimum technical
2	service characteristic objectives not less than every three years beginning
3	in 2017. In the event such review is conducted separately from an update
4	of the Plan, the Department shall issue revised minimum technical service
5	characteristic objectives as an amendment to the Plan.
6	Sec. 9. 3 V.S.A. § 2225 is added to read:
7	§ 2225. DIVISION FOR CONNECTIVITY
8	(a) Creation. The Division for Connectivity is created within the Agency
9	of Administration as the successor in interest to and the continuation of the
10	Vermont Telecommunications Authority. A Director for Connectivity shall be
11	appointed by the Secretary of Administration. The Division shall receive
12	administrative support from the Agency.
13	(b) Purposes. The purposes of the Division are to promote:
14	(1) access to affordable broadband service to all residences and
15	businesses in all regions of the State, to be achieved in a manner that is
16	consistent with the State Telecommunications Plan;
17	(2) universal availability of mobile telecommunication services,
18	including voice and high-speed data along roadways, and near universal
19	availability statewide;
20	(3) investment in telecommunications infrastructure in the State that
21	creates or completes the network for service providers to create last-mile

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1	connection to the home or business and supports the best available and
2	economically feasible service capabilities;
3	(4) the continuous upgrading of telecommunications and broadband
4	infrastructure in all areas of the State is to reflect the rapid evolution in the
5	capabilities of available mobile telecommunications and broadband
6	technologies, and in the capabilities of mobile telecommunications and
7	broadband services needed by persons, businesses, and institutions in the
8	State; and
9	(5) the most efficient use of both public and private resources through
10	State policies by encouraging the development of open access
11	telecommunications infrastructure that can be shared by multiple service
12	providers.
13	(c) Duties. To achieve its purposes, the Division shall:
14	(1) provide resources to local, regional, public, and private entities in the
15	form of grants, technical assistance, coordination, and other incentives;
16	(2) prioritize the use of existing buildings and structures, historic or
17	otherwise, as sites for visually-neutral placement of mobile
18	telecommunications and wireless broadband antenna facilities; and
19	(3) inventory and assess the potential to use federal radio frequency
20	licenses held by instrumentalities of the State to enable broadband service in
21	unserved areas of the State; take steps to promote the use of those licensed

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1	radio frequencies for that purpose; and recommend to the General Assembly
2	any further legislative measures with respect to ownership, management, and
3	use of these licenses as would promote the general good of the State.
4	(4) coordinate telecommunications initiatives among Executive Branch
5	agencies, departments, and offices.
6	(5) from information reasonably available after public notice to and
7	written requests made of mobile telecommunications and broadband service
8	providers, develop and maintain an inventory of locations at which mobile
9	telecommunications and broadband services are not available within the State,
10	develop and maintain an inventory of infrastructure that is available or
11	reasonably likely to be available to support the provision of services to
12	unserved areas, and develop and maintain an inventory of infrastructure
13	necessary for the provision of these services to the unserved areas;
14	(6) identify the types and locations of infrastructure and services needed
15	to carry out the purposes stated in subsection (b) of this section;
16	(7) formulate an action plan that conforms with the State
17	Telecommunications Plan and carries out the purposes stated in subsection (b)
18	of this section;
19	(8) coordinate the agencies of the State to make public resources
20	available to support the extension of mobile telecommunications and
21	broadband infrastructure and services to all unserved areas;

1	(9) support and facilitate initiatives to extend the availability of mobile
2	telecommunications and broadband services, and promote development of the
3	infrastructure that enables the provision of these services; and
4	(10) through the Department of Innovation and Information, aggregate
5	and broker access at reduced prices to services and facilities required to
6	provide wireless telecommunications and broadband services; and waive or
7	reduce State fees for access to State-owned rights-of-way in exchange for
8	comparable value to the State, unless payment for use is otherwise required by
9	federal law.
10	(11) receive all technical and administrative assistance as deemed
11	necessary by the Director for Connectivity.
12	(d)(1) Deployment. The Director may request voluntary disclosure of
13	information regarding deployment of broadband, telecommunications
14	facilities, or advanced metering infrastructure that is not publicly funded. Such
15	information may include data identifying projected coverage areas, projected
16	average speed of service, service type, and the anticipated date of completion
17	in addition to identifying the location and routes of proposed cables, wires, and
18	telecommunications facilities.
19	(2) The Director may enter into a nondisclosure agreement with respect
20	to any voluntary disclosures under this subsection and the information
21	disclosed pursuant thereto shall remain confidential. Alternatively, entities that

1	voluntarily provide information requested under this subsection may select a
2	third party to be the recipient of such information. The third party may
3	aggregate information provided by the entities, but shall not disclose the
4	information it has received to any person, including the Director. The third
5	party shall only disclose the aggregated information to the Director. The
6	Director may publicly disclose aggregated information based upon the
7	information provided under this subsection. The confidentiality requirements
8	of this subsection shall not affect whether information provided to any agency
9	of the State or a political subdivision of the State pursuant to other laws is or is
10	not subject to disclosure.
11	(e) Minimum technical service characteristics. The Division only shall
12	promote the expansion of broadband services that offer actual speeds that
13	meet or exceed the minimum technical service characteristic objectives
14	contained in the State's Telecommunications Plan.
15	(f) Annual Report. Notwithstanding 2 V.S.A. § 20(d), on or before
16	January 15 of each year, the Director shall submit a report of its activities for
17	the preceding fiscal year to the General Assembly. Each report shall include
18	an operating and financial statement covering the Division's operations during
19	the year, including a summary of all grant awards and contracts and
20	agreements entered into by the Division, as well as the action plan required

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1	under subdivision (c)(7) of this section. In addition, the report shall include a	
2	map and narrative description of each of the following:	
3	(1) the areas served and the areas not served by wireless	
4	communications service, as identified by the Department of Public Service,	
5	and cost estimates for providing such service to unserved areas;	
6	(2) the areas served and the areas not served by broadband that has a	
7	download speed of at least 0.768 Mbps and an upload speed of at least 0.2	
8	Mbps, as identified by the Department of Public Service, and cost estimates	
9	for providing such service to unserved areas;	
10	(3) the areas served and the areas not served by broadband that has a	
11	combined download and upload speed of at least 5 Mbps, as identified by the	
12	Department of Public Service, and the costs for providing such service to	
13	unserved areas; and	
14	(4) the areas served and the areas not served by broadband that has	
15	a download speed of at least 100 Mbps and is symmetrical, as identified by	
16	the Department of Public Service, and the costs for providing such service	
17	to unserved areas.	
18	Sec. 10. REPEAL	
19	3 V.S.A. § 2222b (Secretary of Administration responsible for coordination	
20	and planning); 3 V.S.A. § 2222c (Secretary of Administration to prepare	
21	deployment report); 30 V.S.A. § 8077 (minimum technical service	

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1	characteristics); and 30 V.S.A. § 8079 (broadband infrastructure investment)
2	are repealed.
3	Sec. 11. CREATION OF POSITIONS; TRANSFER OF VACANT
4	POSITIONS; REEMPLOYMENT RIGHTS
5	(a) The following exempt positions are created within the Division for
6	Connectivity: one full-time Director and up to six additional full-time
7	employees as deemed necessary by the Secretary of Administration.
8	(b) The positions created under subsection (a) of this section shall only be
9	filled to the extent there are existing vacant positions in the Executive Branch
10	available to be transferred and converted to the new positions in the Division
11	for Connectivity, as determined by the Secretary of Administration and the
12	Commissioner of Human Resources, so that the total number of authorized
13	positions in the State shall not be increased by this act.
14	(c) All full-time personnel of the Vermont Telecommunications Authority
15	employed by the Authority on the day immediately preceding the effective date
16	of this act, who do not obtain a position in the Division for Connectivity
17	pursuant to subsection (a) of this section, shall be entitled to the same
18	reemployment or recall rights available to non-management State employees
19	under the existing collective bargaining agreement entered into between the
20	State and the Vermont State Employees' Association.
21	Sec. 12. TRANSITIONAL PROVISIONS

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1	(a) Personnel. The Secretary of Administration shall determine where the
2	offices of the Division for Connectivity shall be housed.
3	(b) Assets and liabilities. The assets and liabilities of the Vermont
4	Telecommunications Authority (VTA) shall become the assets and liabilities of
5	the Agency of Administration.
6	(c) Legal and contractual obligations. The Executive Director of the VTA,
7	in consultation with the Secretary of Administration, shall identify all grants
8	and contracts of the VTA and create a plan to redesignate the Agency of
9	Administration as the responsible entity. The plan shall ensure that all existing
10	grantors, grantees, and contractors are notified of the redesignation.
11	* * * Conduit Standards; Public Highways * * *
12	Sec. 13. 3 V.S.A. § 2226 is added to read:
13	§ 2226. PUBLIC HIGHWAYS; CONDUIT STANDARDS
14	(a) Intent. The intent of this section is to provide for the construction of
15	infrastructure sufficient to allow telecommunications service providers seeking
16	to deploy communication lines in the future to do so by pulling the lines
17	through the conduit and appurtenances installed pursuant to this section. This
18	section is intended to require those constructing public highways, including
19	State, municipal, and private developers, to provide and install such conduit

and appurtenances as may be necessary to accommodate future

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1	telecommunications needs within public highways and rights-of-way without
2	further excavation or disturbance.
3	(b) Rules; standards. On or before January 1, 2015, the Secretary of
4	Administration, in consultation with the Commissioner of Public Service, the
5	Secretary of Transportation, and the Vermont League of Cities and Towns,
6	shall adopt rules requiring the installation of conduit and such vaults and other
7	appurtenances as may be necessary to accommodate installation and
8	connection of telecommunications lines within the conduit during highway
9	construction projects. The rules shall specify construction standards with due
10	consideration given to existing and anticipated technologies and industry
11	standards. The standards shall specify the minimum diameter of the conduit
12	and interducts to meet the requirements of this section. All conduit and
13	appurtenances installed by private parties under this section shall be conveyed
14	and dedicated to the State or the municipality, as the case may be, with the
15	dedication and conveyance of the public highway or right-of-way. Any and all
16	installation costs shall be the responsibility of the party constructing the public
17	highway.
18	* * * Extension of 248a; Automatic Party Status * * *
19	Sec. 14. 30 V.S.A. § 248a is amended to read:
20	§ 248a. CERTIFICATE OF PUBLIC GOOD FOR COMMUNICATIONS
21	FACILITIES

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(a) Certificate. Notwithstanding any other provision of law, if the applicant seeks approval for the construction or installation of telecommunications facilities that are to be interconnected with other telecommunications facilities proposed or already in existence, the applicant may obtain a certificate of public good issued by the Public Service Board under this section, which the Board may grant if it finds that the facilities will promote the general good of the State consistent with subsection 202c(b) of this title the State Telecommunications Plan. A single application may seek approval of one or more telecommunications facilities. An application under this section shall include a copy of each other State and local permit, certificate, or approval that has been issued for the facility under a statute, ordinance, or bylaw pertaining to the environment or land use. \* \* \*

13

(i) Sunset of Board authority. Effective July 1, 2014 2016, no new applications for certificates of public good under this section may be considered by the Board.

\* \* \* 17

> (m) Municipal bodies; participation. The legislative body and the planning commission for the municipality in which a telecommunications facility is located shall have the right to appear and participate on any application under this section seeking a certificate of public good for the facility.

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- (j) Notwithstanding any other provision of law, if an application to discharge stormwater runoff pertains to a telecommunications facility as defined in 30 V.S.A. § 248a and is filed before July 1, 2014 2016 and the discharge will be to a water that is not principally impaired by stormwater runoff:
- (1) The Secretary shall issue a decision on the application within 40 days of the date the Secretary determines the application to be complete, if the application seeks authorization under a general permit.
- (2) The Secretary shall issue a decision on the application within 60 days of the date the Secretary determines the application to be complete, if the application seeks or requires authorization under an individual permit.
- 13 Sec. 16. 10 V.S.A. § 8506 is amended to read:
- 14 § 8506. RENEWABLE ENERGY PLANT; TELECOMMUNICATIONS
- 15 FACILITY; APPEALS
  - (a) Within 30 days of the date of the act or decision, any person aggrieved by an act or decision of the secretary Secretary, under the provisions of law listed in section 8503 of this title, or any party by right may appeal to the public service board Public Service Board if the act or decision concerns a renewable energy plant for which a certificate of public good is required under 30 V.S.A. § 248 or a telecommunications facility for which the applicant has

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1	applied or has served notice under 30 V.S.A. § 248a(e) that it will apply for
2	approval under 30 V.S.A. § 248a. This section shall not apply to a facility that
3	is subject to section 1004 (dams before the Federal Energy Regulatory
4	Commission) or 1006 (certification of hydroelectric projects) or chapter 43
5	(dams) of this title. This section shall not apply to an appeal of an act or
6	decision of the secretary Secretary regarding a telecommunications facility
7	made on or after July 1, <del>2014</del> <u>2016</u> .
8	* * *
9	Sec. 17. 2011 Acts and Resolves No. 53, Sec. 14d is amended to read:
10	Sec. 14d. PROSPECTIVE REPEALS; EXEMPTIONS FROM
11	MUNICIPAL BYLAWS AND ORDINANCES
12	Effective July 1, <del>2014</del> <u>2016:</u>
13	(1) 24 V.S.A. § 4413(h) (limitations on municipal bylaws) shall be
14	repealed; and
15	(2) 24 V.S.A. § 2291(19) (municipal ordinances; wireless
16	telecommunications facilities) is amended to read:
17	* * *
18	Sec. 18. 3 V.S.A. § 2809 is amended to read:
19	§ 2809. REIMBURSEMENT OF AGENCY COSTS
20	(a)(1) The Secretary may require an applicant for a permit, license,
21	certification, or order issued under a program that the Secretary enforces under

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1 10 V.S.A. § 8003(a) to pay for the cost of research, scientific, programmatic, 2 or engineering expertise provided by the Agency of Natural Resources, 3 provided:

- (A) the <u>The</u> Secretary does not have such expertise or services and such expertise is required for the processing of the application for the permit, license, certification, or order; or.
- (B) the <u>The</u> Secretary does have such expertise but has made a determination that it is beyond the <u>agency's Agency's</u> internal capacity to effectively utilize that expertise to process the application for the permit, license, certification, or order. In addition, the Secretary shall determine that such expertise is required for the processing of the application for the permit, license, certification, or order.
- (2) The Secretary may require an applicant under 10 V.S.A. chapter 151 to pay for the time of Agency of Natural Resources personnel providing research, scientific, or engineering services or for the cost of expert witnesses when agency Agency personnel or expert witnesses are required for the processing of the permit application.
- (3) In addition to the authority set forth under 10 V.S.A. chapters 59 and 159 and \$\frac{8}{2}\$ section 1283, the Secretary may require a person who caused the agency Agency to incur expenditures or a person in violation of a permit, license, certification, or order issued by the Secretary to pay for the time of

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1	agency Agency personnel or the cost of other research, scientific, or
2	engineering services incurred by the agency Agency in response to a threat to
3	public health or the environment presented by an emergency or exigent
4	circumstance.
5	* * *
6	(g) Concerning an application for a permit to discharge stormwater runoff
7	from a telecommunications facility as defined in 30 V.S.A. § 248a that is filed
8	before July 1, <del>2014</del> -2016:
9	(1) Under subdivision (a)(1) of this section, the agency Agency shall not
10	require an applicant to pay more than \$10,000.00 with respect to a facility.
11	(2) The provisions of subsection (c) (mandatory meeting) of this section
12	shall not apply.
13	* * * Administration Report; E-911; Vermont Communications
14	Board; VCGI; FirstNet * * *
15	Sec. 19. ADMINISTRATION REPORT; TRANSFERS AND
16	CONSOLIDATION
17	(a) On January 1, 2015, the Secretary of Administration shall submit a
18	report to the General Assembly proposing a plan for transferring the
19	responsibilities and powers of the Enhanced 911 Board, including necessary
20	positions, to the Division for Connectivity, the Department of Public Service,
21	or the Department of Public Safety, as he or she deems appropriate. The plan

1	shall include budgetary recommendations and shall strive to achieve annual
2	operational savings of at least \$300,000.00, as well as enhanced coordination
3	and efficiency, and reductions in operational redundancies. The report shall
4	include draft legislation implementing the Secretary's plan. In addition, the
5	report shall include a draft recommendation for transferring
6	telecommunications-related positions, responsibilities, and resources of the
7	Vermont Center for Geographic Information to the Department of Public
8	Service.
9	(b) As part of the report required in subsection (a) of this section, the
10	Secretary shall also make findings and recommendations regarding the status
11	of the Vermont Communications Board, Department of Public Safety, and the
12	Vermont Public Safety Broadband Network Commission (Vermont
13	FirstNet). If not prohibited by federal law, the Secretary shall propose draft
14	legislation creating an advisory board within the Division for Connectivity or
15	the Department of Public Safety comprised of 15 members appointed by the
16	Governor to assume functions of the current Enhanced 911 Board, the
17	Vermont Communications Board, the Vermont Public Safety Broadband
18	Network Commission (FirstNet), and relevant telecommunications-related
19	aspects of the Vermont Center for Geographic Information Board of Directors,
20	as the Secretary deems appropriate. Upon establishment of the new advisory

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board and not later than July 1, 2015, the E-911 Board and the Vermont	
Communications Board shall cease to exist.	
* * * DPS Deployment Report * * *	
Sec. 20. DEPARTMENT OF PUBLIC SERVICE; DEPLOYMENT REPO	ORT
On July 15, 2015, the Commissioner of Public Service shall submit to the	<u>1e</u>
General Assembly a report, including maps, indicating the service type and	<u>1</u>
average speed of service of mobile telecommunications and broadband	
services available within the State by census block as of June 30, 2015.	
* * * VTA; Dormant Status * * *	
Sec. 21. 30 V.S.A. § 8060a is added to read:	
§ 8060a. PERIOD OF DORMANCY	
Beginning on July 1, 2015, the Division for Connectivity established un	<u>der</u>
3 V.S.A. § 2225 shall become the successor in interest to and the continuat	ion
of the Vermont Telecommunications Authority. The Authority shall cease	all
operations and shall not resume its duties as specified under this chapter or	

under any other Vermont law unless directed to do so by enactment of the

\* \* \* Telecommunications; CPGs; Annual Renewals;

Retransmission Fees \* \* \*

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20 Sec. 22. 30 V.S.A. § 231 is amended to read:

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§ 231. CERTIFICATE OF PUBLIC GOOD; ABANDONMENT OF

2 SERVICE; HEARING

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(a) A person, partnership, unincorporated association, or previously incorporated association, which desires to own or operate a business over which the public service board Public Service Board has jurisdiction under the provisions of this chapter shall first petition the board Board to determine whether the operation of such business will promote the general good of the state, State and conforms with the State Telecommunications Plan, if applicable, and shall at that time file a copy of any such petition with the department Department. The department Department, within 12 days, shall review the petition and file a recommendation regarding the petition in the same manner as is set forth in subsection 225(b) of this title. Such recommendation shall set forth reasons why the petition shall be accepted without hearing or shall request that a hearing on the petition be scheduled. If the <del>department</del> Department requests a hearing on the petition, or, if the <del>board</del> Board deems a hearing necessary, it shall appoint a time and place in the county where the proposed corporation is to have its principal office for hearing the petition, and shall make an order for the publication of the substance thereof and the time and place of hearing two weeks successively in a newspaper of general circulation in the county to be served by the petitioner, the last publication to be at least seven days before the day appointed for the

hearing. The director for public advocacy Director for Public Advocacy shall represent the public at such hearing. If the board Board finds that the operation of such business will promote the general good of the state, State and will conform with the State Telecommunications Plan, if applicable, it shall give such person, partnership, unincorporated association or previously incorporated association a certificate of public good specifying the business and territory to be served by such petitioners. For good cause, after opportunity for hearing, the board Board may amend or revoke any certificate awarded under the provisions of this section. If any such certificate is revoked, the person, partnership, unincorporated association, or previously incorporated association shall no longer have authority to conduct any business which is subject to the jurisdiction of the board Board whether or not regulation thereunder has been reduced or suspended, under section 226a or 227a of this title.

(b) A company subject to the general supervision of the public service board Public Service Board under section 203 of this title may not abandon or curtail any service subject to the jurisdiction of the board Board or abandon all or any part of its facilities if it would in doing so effect the abandonment, curtailment or impairment of the service, without first obtaining approval of the public service board Board, after notice and opportunity for hearing, and upon finding by the board Board that the abandonment or curtailment is

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1	consistent with the public interest and the State Telecommunications Plan, if
2	applicable; provided, however, this section shall not apply to disconnection of
3	service pursuant to valid tariffs or to rules adopted under section 209(b) and (c)
4	of this title.
5	Sec. 23. 30 V.S.A. § 504 is amended to read:
6	§ 504. CERTIFICATES OF PUBLIC GOOD
7	(a) Certificates of public good granted under this chapter shall be for a
8	period of 11 years.
9	(b) Issuance of a certificate shall be after opportunity for hearing and
10	findings by the board Board that the applicant has complied or will comply
11	with requirements adopted by the board Board to ensure that the system
12	provides:
13	(1) designation of adequate channel capacity and appropriate facilities
14	for public, educational, or governmental use;
15	(2) adequate and technically sound facilities and equipment, and signal
16	quality;
17	(3) a reasonably broad range of public, educational, and governmental
18	programming;
19	(4) the prohibition of discrimination among customers of basic
20	service; <del>and</del>

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1	(5) basic service in a competitive market, and if a competitive market
2	does not exist, that the system provides basic service at reasonable rates
3	determined in accordance with section 218 of this title; and
4	(6) service that conforms with the relevant provisions of the State
5	Telecommunications Plan.
6	(c) In addition to the requirements set forth in subsection (b) of this section
7	the board Board shall insure ensure that the system provides or utilizes:
8	(1) a reasonable quality of service for basic, premium or otherwise,
9	having regard to available technology, subscriber interest, and cost;
10	(2) construction, including installation, which conforms to all applicable
11	state State and federal laws and regulations and the National Electric Safety
12	Code;
13	(3) a competent staff sufficient to provide adequate and prompt service
14	and to respond quickly and comprehensively to customer and department
15	Department complaints and problems;
16	(4) unless waived by the board Board, an office which shall be open
17	during usual business hours, have a listed toll-free telephone so that complaints
18	and requests for repairs or adjustments may be received; and
19	(5) reasonable rules and policies for line extensions, disconnections,
20	customer deposits, and billing practices.

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1	(d) A certificate granted to a company shall represent nonexclusive
2	authority of that company to build and operate a cable television system to
3	serve customers only within specified geographical boundaries. Extension of
4	service beyond those boundaries may be made pursuant to the criteria in
5	section 504 of this title this section, and the procedures in section 231 of
6	this title.
7	(e) Subdivision (b)(6) of this section (regarding conformity with the
8	State Telecommunications Plan) shall apply only to certificates that expire
9	or new applications that are filed after the year 2014.
10	Sec. 24. 30 V.S.A. § 518 is added to read:
11	§ 518. DISCLOSURE OF RETRANSMISSION FEES
12	A retransmission agreement entered into between a commercial
13	broadcasting station and a cable company pursuant to 47 U.S.C. § 325 shall not
14	include terms prohibiting the company from disclosing to its subscribers any
15	fees incurred for program content retransmitted on the cable network under the
16	retransmission agreement.
17	* * * Statutory Revision Authority * * *
18	Sec. 25. LEGISLATIVE COUNCIL STATUTORY REVISION
19	AUTHORITY; LEGISLATIVE INTENT

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1	(a) The staff of the Office of the Legislative Council in its statutory
2	revision capacity is authorized and directed to amend the Vermont Statutes
3	Annotated as follows:
4	(1) deleting all references to "by the end of the year 2013" in 30 V.S.A.
5	chapter 91; and
6	(2) during the interim of the 2015 biennium of the General
7	Assembly, in 30 V.S.A. § 227e, replacing every instance of the words
8	"Secretary of Administration" and "Secretary" with the words "Director
9	for Connectivity" and "Director," respectively.
10	(b) Any duties and responsibilities that arise by reference to the
11	<u>Division for Connectivity in the Vermont Statutes Annotated shall not be</u>
12	operative until the Division is established pursuant to 3 V.S.A. § 2225.
13	* * * Effective Dates * * *
14	Sec. 26. EFFECTIVE DATES
15	This act shall take effect on passage, except that Secs. 9, 10, and 11
16	(regarding the Division for Connectivity) shall take effect on July 1, 2015.
17	
18	and that after passage the title of the bill be amended to read: "An act relating
19	to Vermont telecommunications policy"
20	
21	

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1	(Committee vote:)	
2		
3		Senator
4		FOR THE COMMITTEE